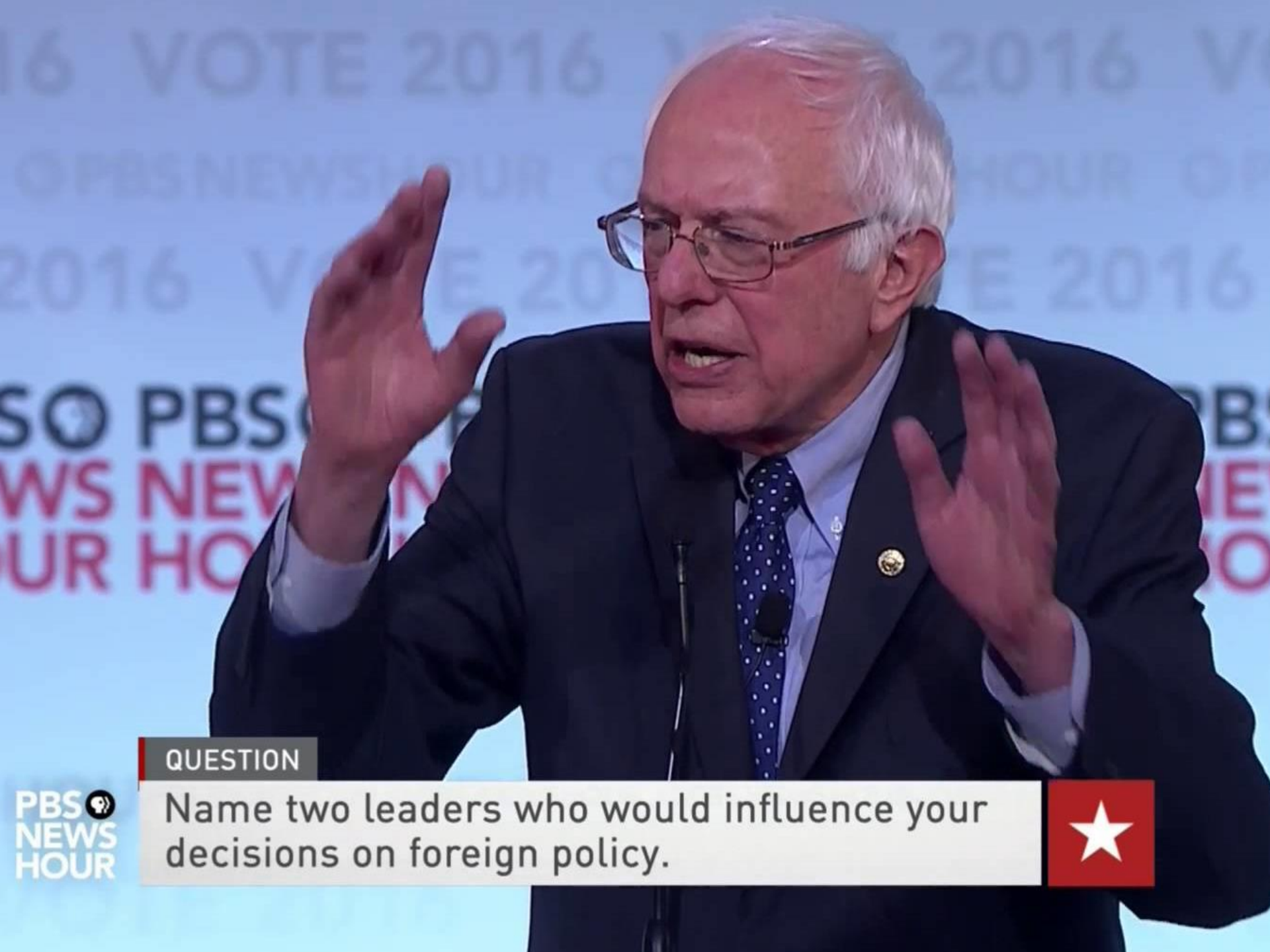


# 1941

**Dr. John H. Maurer**  
**Mahan Professor of Strategy**  
**Naval War College**



**Feel  
the  
Bern!**



QUESTION

Name two leaders who would influence your decisions on foreign policy.



**Nobody can deny that as a wartime leader, Churchill rallied the British people when they stood virtually alone against the Nazi juggernaut and rallied them and eventually won an extraordinary victory.**

# Act One

# Averting Defeat











# TIME

THE WEEKLY NEWSMAGAZINE



MAN OF THE YEAR

Flood, job, tears, war—and world change.

*(Foreign News)*

*Printed for the War Cabinet. May 1940.*

MOST SECRET.

Copy No. 33

W.P. (40) 168.

(Also C.O.S. (40) 390.)

May 25, 1940.

TO BE KEPT UNDER LOCK AND KEY.

It is requested that special care may be taken to ensure the secrecy of this document.

## WAR CABINET.

## BRITISH STRATEGY IN A CERTAIN EVENTUALITY.

## REPORT BY THE CHIEFS OF STAFF COMMITTEE.

THE object of this paper is to investigate the means whereby we could continue to fight single-handed if French resistance were to collapse completely, involving the loss of a substantial part of the British Expeditionary Force, and the French Government were to make terms with Germany. The conclusions we have reached are contained in Appendix A of the Annex. Of these the two important ones are that:—

- (i) United States of America is willing to give us full economic and financial support, *without which we do not think we could continue the war with any chance of success.* Italy has intervened against us.

2. In particular, we have considered two questions:
- (a) Could the United Kingdom hold out until assistance from the Empire and America made itself felt? and
- (b) Could we ultimately bring sufficient economic pressure to bear on Germany to ensure her defeat?

We summarise our conclusions and recommendations below. As regards the latter there are a large number of measures which we consider should be carried out at once irrespective of whether a French collapse is or is not likely.

We attach our detailed appreciation as an Annex.

## CONCLUSIONS.

3. There are three ways in which Germany might break down the resistance of the United Kingdom—unrestricted air attack aimed at breaking public morale, starvation of the country by attack on shipping and ports, and occupation by invasion.

*Air Factor.*

4. The vital fact is that our ability to avoid defeat will depend on three factors:—

- (a) Whether the morale of our people will withstand the strain of air bombardment;

# Chiefs' Assessment

United States of America is willing to give us full economic and financial support, *without which we do not think we could continue the war with any chance of success.*

There are only  
two ways left now  
of winning the  
war, and they  
both begin with A.  
One is  
**aeroplanes**  
and the other is  
**America.**

Winston Churchill  
September 1917





**“[I]t is certain that Franklin Roosevelt will rank among the greatest of men who have occupied that proud position [of President].”**

**Churchill on FDR**

**His generous sympathy for the underdog, his intense desire for a nearer approach to social justice place him high among the great philanthropists.**





**His composure  
combined with  
activity in time of  
crisis class him  
with famous men  
of action.**



# ONE WORLD ONE WAR

A map showing the line-up and the strategic stakes in this first global war



## THE ATLANTIC BRIDGE

Three life lines connect America with the battle for three continents: (1) across the North Atlantic to the British Isles; (2) through the water of the Atlantic to West Africa; (3) across South Africa to the Red Sea and the Persian Gulf. Unless Germany succeeds in breaking through the circle that reaches from England to the White Sea, along the Russian front to the Middle East, and across North Africa back to the Atlantic, the United Nations can secure time and space to organize and deploy their gradually growing resources. If Japan and Germany are allowed to join hands in India, the Axis will have the advantage of "the inner line" — as a world scale. Uninterrupted Axis control of Eurasia's huge land masses, from Le Havre to Shanghai, would transform the New World into an island and the two surrounding oceans into highways of invasion.



## THE PACIFIC VASTNESS

The tremendous distances in the Pacific, only yesterday regarded as an element of American security, have become the touchstone of war problems. While across the relatively narrow Atlantic, America has to support Allies who are outnumbered on established battle-grounds, across the Pacific we must create and supply, new fronts in areas that are thousands of miles from industrial centers and safe debarcation points. Unless Soviet Russia, by joining her cities' war against Japan, permits the full use of the most promising line of communication (Kiska-Alaskan Islands-Kamchatka-Vladivostok), the Japanese will enjoy for a long time the greatest strategic advantage that Germany ever had in Europe. Even the most distant chain line of the Japanese drive is more "near" nearer to Japan than to the nearest American base. With the China Sea closed to us by the Japanese, American supplies and armed forces will reach South Australia and the Indian coast over a route that is longer than a journey half around the world. Yet in these war regions, consisting on India, the United Nations, if prepared though they are, will have to fight one of the most decisive battles of history: The Battle for the Axis.



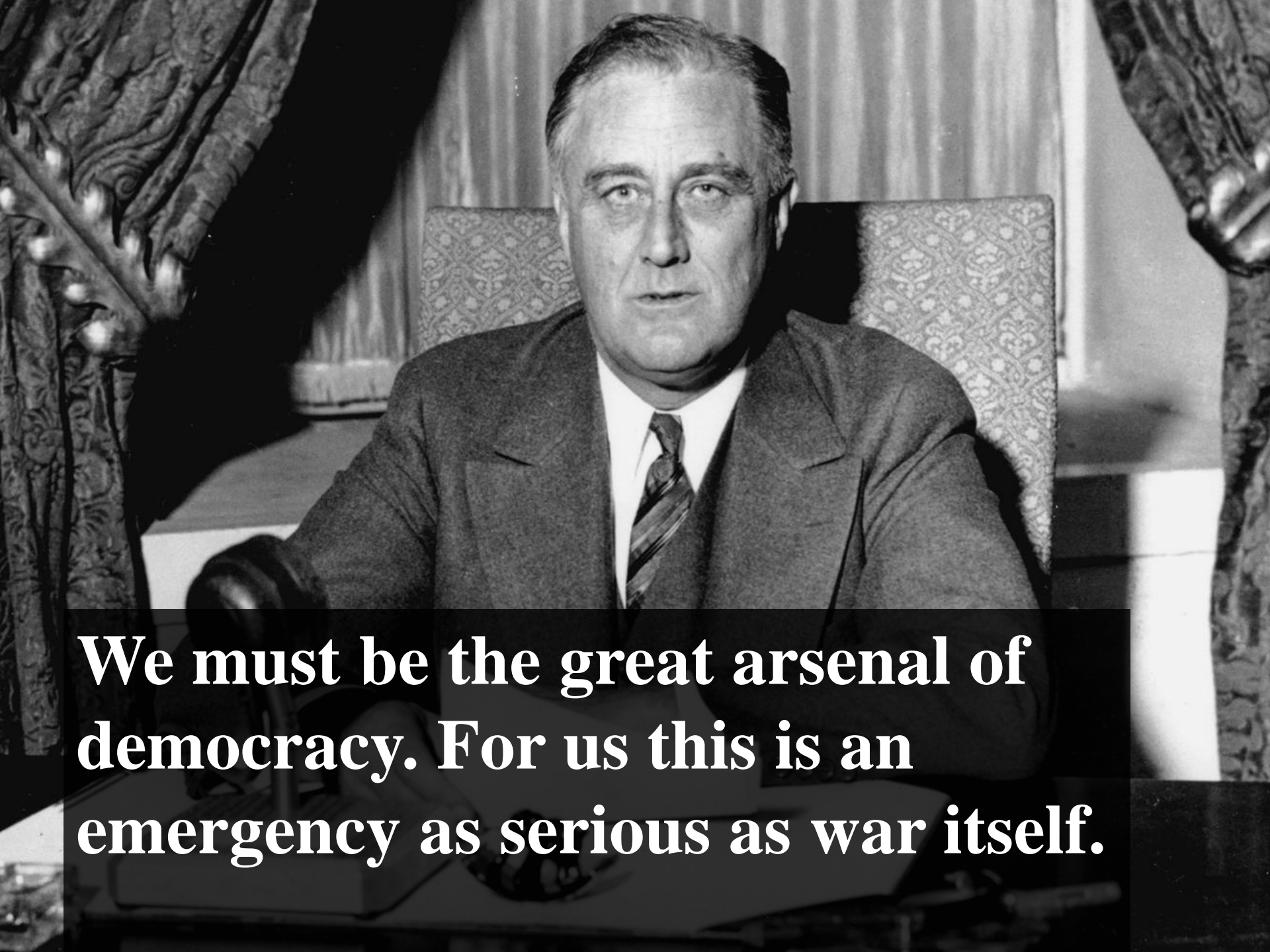
**NOTE ON THE PROJECTION**  
This is a gnomonic map, a world map that does not distort the accuracy of the line of sight and water areas bounding them. The various areas, the areas containing water, are not distorted, but the areas that surround them are distorted. There is no "true" shape in any part of the world. There is no "true" shape in any part of the world. There is no "true" shape in any part of the world.

**THE LINE-UP, FEBRUARY, 1942**

Axis	Red
Disputed by Axis	Orange
The A.B. Neutral	Yellow
Neutral	Light Blue
Pro-Axis Neutral	Dark Blue
Controlled by Axis	Dark Red
Axis	Black

See U.S.S.R. and India, U.S. and Thailand not yet in.

A FORTUNE MAP



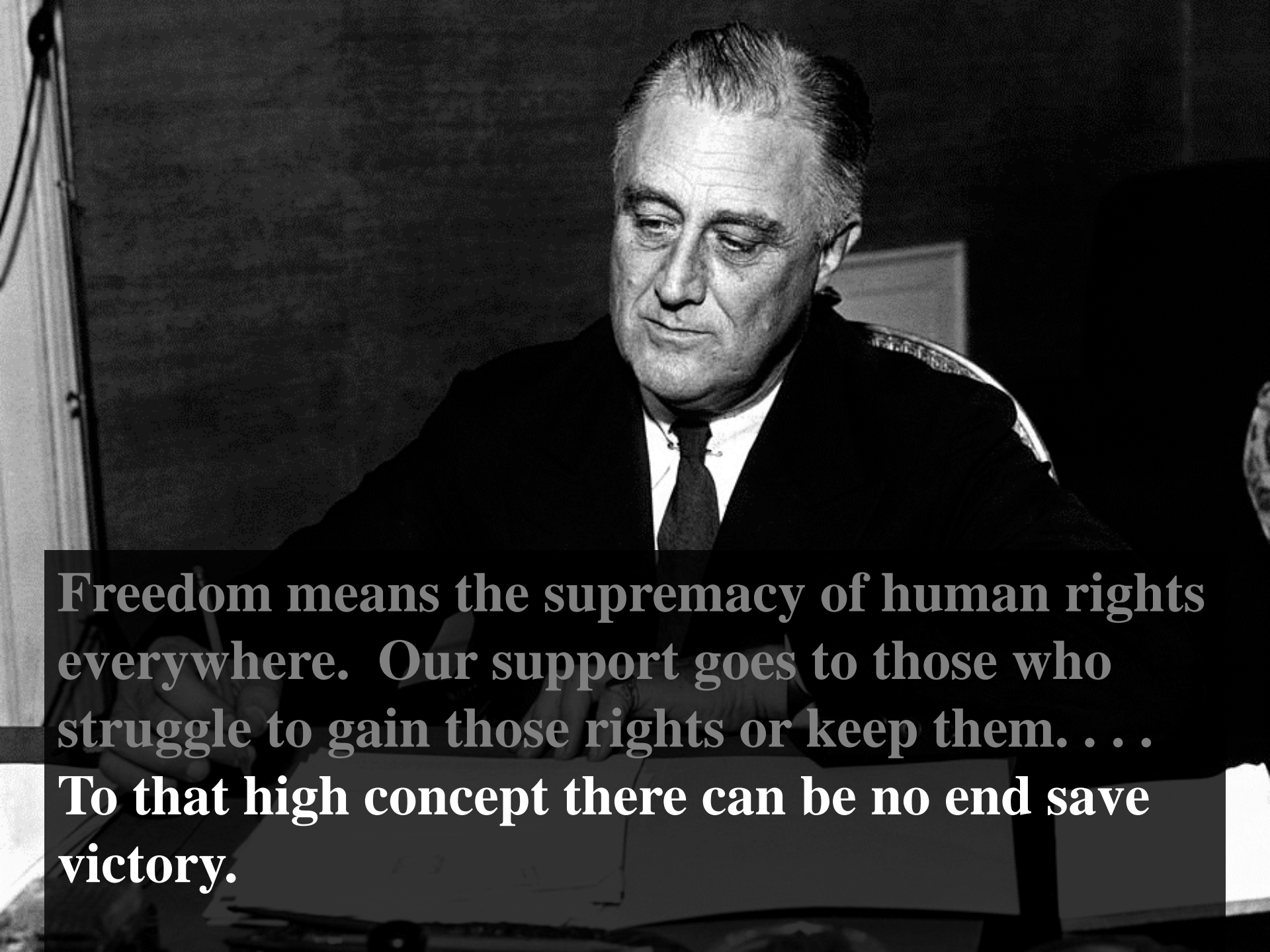
**We must be the great arsenal of democracy. For us this is an emergency as serious as war itself.**

A black and white photograph of Franklin D. Roosevelt sitting at a desk, looking down at papers. He is wearing a dark suit, white shirt, and dark tie. The lighting is dramatic, with strong highlights on his face and hands, and deep shadows elsewhere. The background is dark and indistinct.

**Freedom means the supremacy of human rights everywhere.**

A black and white photograph of Franklin D. Roosevelt sitting at a desk, looking down at papers. He is wearing a dark suit, white shirt, and dark tie. The background is dark and out of focus. A semi-transparent black box with white text is overlaid on the lower half of the image.

**Freedom means the supremacy of human rights everywhere. Our support goes to those who struggle to gain those rights or keep them. . . .**

A black and white photograph of Franklin D. Roosevelt. He is seated at a desk, looking down at a document in front of him. He is wearing a dark suit jacket, a white shirt, and a dark tie. The background is dark and out of focus. The lighting is dramatic, highlighting his face and the texture of his clothing.

**Freedom means the supremacy of human rights everywhere. Our support goes to those who struggle to gain those rights or keep them. . . . To that high concept there can be no end save victory.**

**What is the answer  
that I shall give, in  
your name, to this  
great man, the  
thrice-chosen head  
of a nation of a  
hundred and  
thirty millions?**



**Here is the answer  
which I will give to  
President  
Roosevelt:**





**Here is the answer  
which I will give to  
President  
Roosevelt:  
Put your confidence  
in us. Give us your  
faith and your  
blessing, and, under  
Providence, all will  
be well.**



**We shall not fail or  
falter; we shall not  
weaken or tire.**



**We shall not fail or falter; we shall not weaken or tire.**

**Neither the sudden shock of battle, nor the long-drawn trials of vigilance and exertion will wear us down.**



**Give us the tools,  
and we will  
finish the job.**

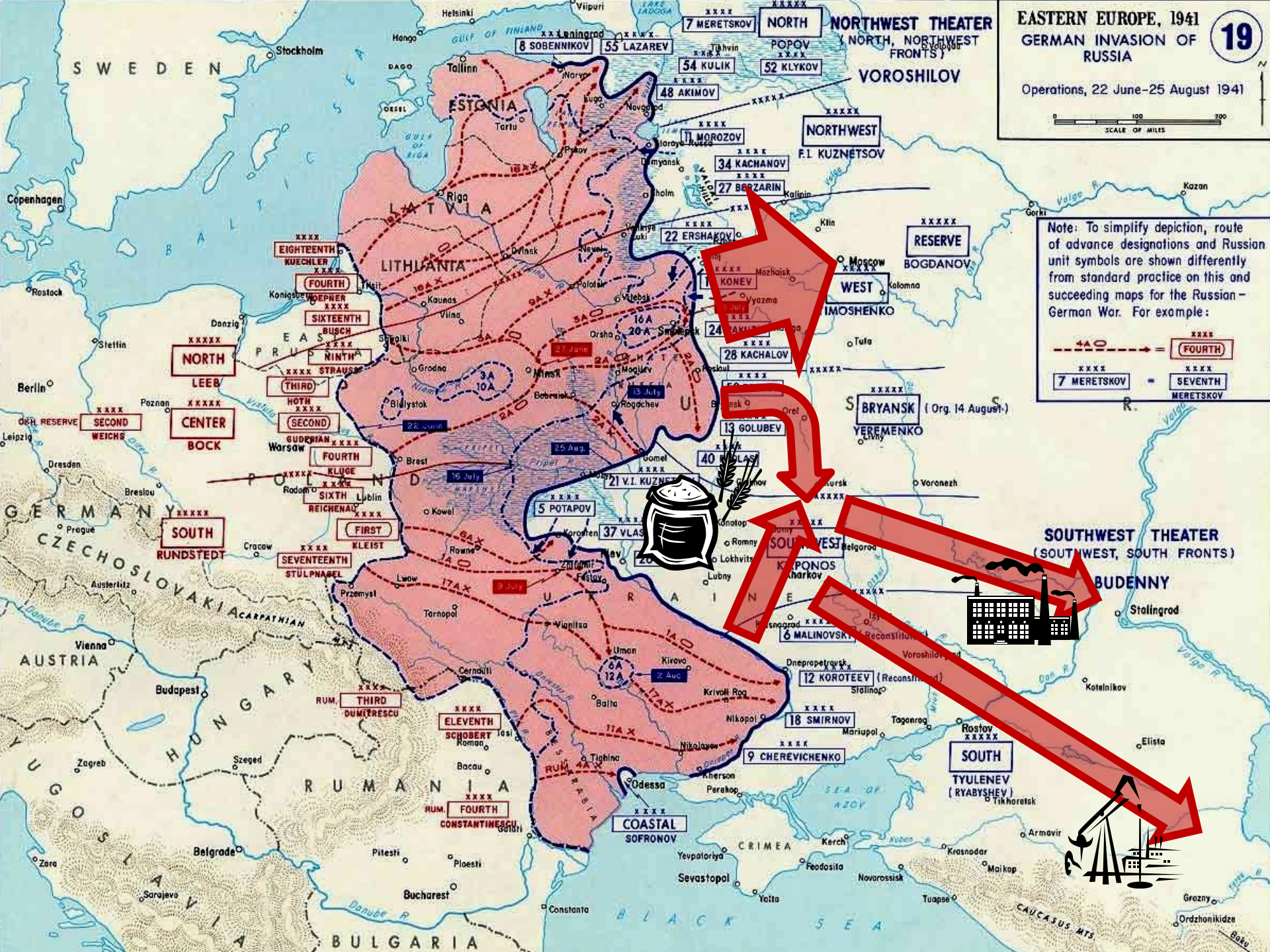




“LET US  
GO FORWARD  
TOGETHER”

# Operation Barbarossa





Note: To simplify depiction, route of advance designations and Russian unit symbols are shown differently from standard practice on this and succeeding maps for the Russian-German War. For example:





# Act Two

**Why We Fight**

Franklin Roosevelt  
Minister. Churchill  
W. Averell Harrington  
Harold Starbuck  
Ernest J. King





# THE Atlantic Charter

THE President of THE UNITED STATES OF AMERICA and the Prime Minister, Mr. Churchill, representing HIS MAJESTY'S GOVERNMENT IN THE UNITED KINGDOM, being met together, deem it right to make known certain common principles in the national policies of their respective countries on which they base their hopes for a better future for the world.

1. *Their countries seek no aggrandizement, territorial or other.*

2. *They desire to see no territorial changes that do not accord with the freely expressed wishes of the peoples concerned.*

3. *They respect the right of all peoples to choose the form of government under which they will live; and they wish to see sovereign rights and self-government restored to those who have been forcibly deprived of them.*

4. *They will endeavor, with due respect for their existing obligations, to further the enjoyment by all States, great or small, victor or vanquished, of access, on equal terms, to the trade and to the raw materials of the world which are needed for their economic prosperity.*

5. *They desire to bring about the fullest collaboration between all nations in the economic field with the object of securing, for all, improved labor standards, economic advancement and social security.*

6. *After the final destruction of the Nazi tyranny, they hope to see established a peace which will afford to all nations the means of dwelling*

*in safety within their own boundaries, and which will afford assurance that all the men in all the lands may live out their lives in freedom from fear and want.*

7. *Such a peace should enable all men to traverse the high seas and oceans without hindrance.*

8. *They believe that all of the nations of the world, for realistic as well as spiritual reasons, must come to the abandonment of the use of force. Since no future peace can be maintained if land, sea or air armaments continue to be employed by nations which threaten, or may threaten, aggression outside of their frontiers, they believe, pending the establishment of a wider and permanent system of general security, that the disarmament of such nations is essential. They will likewise aid and encourage all other practicable measures which will lighten for peace-loving peoples the crushing burden of armaments.*

FRANKLIN D. ROOSEVELT

WINSTON S. CHURCHILL

August 14, 1941

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FRANKLIN D. ROOSEVELT

WINSTON S. CHURCHILL

August 14, 1941

"All the News That's  
Fit to Print."

# The New York Times.

LATE CITY EDITION

Cloudy and somewhat warmer to-  
day with occasional showers. To-  
morrow showers, moderately warm.  
Temperatures Yesterday—Max., 76; Min., 58

VOL. XC...No. 80,519.

Entered as Second-Class Matter,  
Postoffice, New York, N. Y.

NEW YORK, FRIDAY, AUGUST 15, 1941.

THREE CENTS NEW YORK CITY  
and Vicinity

## ROOSEVELT, CHURCHILL DRAFT 8 PEACE AIMS, PLEDGING DESTRUCTION OF NAZI TYRANNY; JOINT STEPS BELIEVED CHARTED AT PARLEY

### TREASURY WEIGHS INCREASED RATE OF SECURITY TAX

Doubled Levy and Broader Base  
Are Considered as Curb on  
Inflation, Says Morgenthau

### DISMISSAL PLAN IS URGED

It Would 'Cushion' Workers in  
Defense After Arming Ends  
—House to Get Projects

By JOHN MACCORMAC

Special to THE NEW YORK TIMES.  
WASHINGTON, Aug. 14—Secretary Morgenthau stated today that the Treasury was studying the question of higher social security taxes on a broader basis and the supplementing of them by a "dismissal" wage with a view to preventing inflation now and providing a cushion against post-war dislocation.

He said that he had intended to suggest such a plan to the House Banking and Currency Committee if that body had not postponed his appearance from today to Sept. 15.

### Defense Plant Cost Is \$3,549,770,000

By THE ASSOCIATED PRESS.  
WASHINGTON, Aug. 14—New industrial plants and expansions to existing ones authorized since the beginning of the defense program number 2,082, government statisticians estimated today, and their cost will aggregate \$3,549,770,000.

The government is committed to plant financing totaling \$2,720,936,000, and private financing will amount to \$828,834,000. For the most part the financing by private sources has been limited to the smaller projects.

### U. A. W. BARS REDS FROM UNION POSTS

Ban on Nazis, Fascists and  
Communists Is Voted After  
Bitter Debate in Buffalo

By LOUIS STARK

Special to THE NEW YORK TIMES.  
BUFFALO, Aug. 14—After two and a half hours of turbulent debate, the United Automobile Workers-C. I. O. convention tonight adopted a strong declaration amending the constitution to bar

### NAZIS GAIN IN SOUTH

Seize Iron Ore Center—  
See Ukraine Army in  
Hopeless Trap

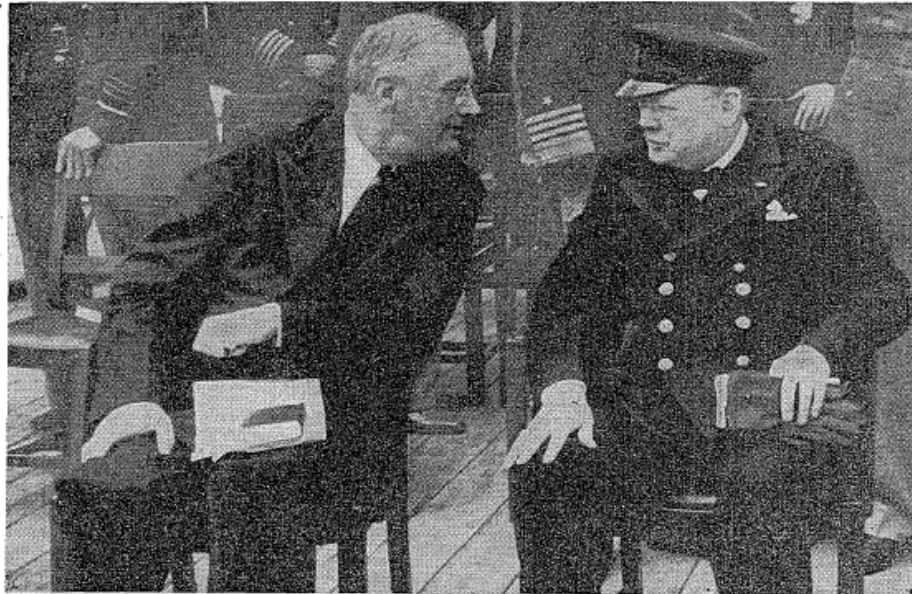
### SOVIET ADMITS LOSS

Yields 2 Defense Bases,  
but Says Germans Pay  
'Terrible Price'

By C. BROOKS PETERS

By Telephone to THE NEW YORK TIMES.  
BERLIN, Aug. 14—In a special communiqué issued from Reichsfuehrer Hitler's field headquarters somewhere on the Eastern Front the Germans declared this evening that the defense of the Western Ukraine by the Russian armed forces was facing complete collapse.

German, Rumanian, Hungarian and Italian troops were said to be in relentless pursuit of the Soviet armies, pushing them southward between the Dniester and Dnieper Rivers toward the Black Sea. Odessa was reported to be en-



HISTORIC MEETING AT SEA BETWEEN MR. ROOSEVELT AND MR. CHURCHILL

The President and the Prime Minister on the deck of H. M. S. Prince of Wales after church services last Sunday

Associated Press Wirephoto

### TALKS HELD AT SEA

Closer War Cooperation  
to Doom Aggressors  
Pledged by Leaders

### SOVIET AID INCLUDED

Disarmament of Axis Is  
Envisaged in a World  
Freed From Want

By FRANK L. KLUCKHOHN

Special to THE NEW YORK TIMES.  
WASHINGTON, Aug. 14—A joint declaration of eight bases for world peace to follow "final destruction of the Nazi tyranny" was made public through Washington and London today in the names of President Roosevelt and Prime Minister Winston Churchill after a series of historic and dramatic conferences between the two leaders somewhere on the Atlantic.

The chiefs of the United States and British Governments insisted that aggressor and potential aggressor nations must be completely disarmed and they made clear

# **AMERICAN OPINION**

**(August-September 1941)**

**How would you vote today on the question of the United States entering the war now against Germany?**

**Enter war: 21 percent**

**Stay out: 74 percent**

**No opinion: 5 percent**

**Which of these two things do you think is the more important—that this country keep out of war or that Germany be defeated, even at the risk of our getting into the war?**

**Defeat Germany: 57 percent**

**Stay out: 38 percent**

**No opinion: 5 percent**



# Act Three

**A New Age Begins**

**A Nuclear Age!**

# MAUD Report

**In spite of this very large expenditure we consider that the destructive effect, both material and moral, is so great that every effort should be made to produce bombs of this kind.**

# MAUD Report

**In spite of this very large expenditure we consider that the destructive effect, both material and moral, is so great that every effort should be made to produce bombs of this kind.**

**As regards the time required, . . . the material for the first bomb could be ready by the end of 1943.**

# MAUD Report

In spite of this very large expenditure we consider that the destructive effect, both material and moral, is so great that every effort should be made to produce bombs of this kind.

As regards the time required, . . . the material for the first bomb could be ready by the end of 1943.

**. . . Even if the war should end before the bombs are ready the effort would not be wasted, . . . since no nation would care to risk being caught without a weapon of such decisive possibilities.**

# MAUD REPORT

## Conclusions and Recommendations

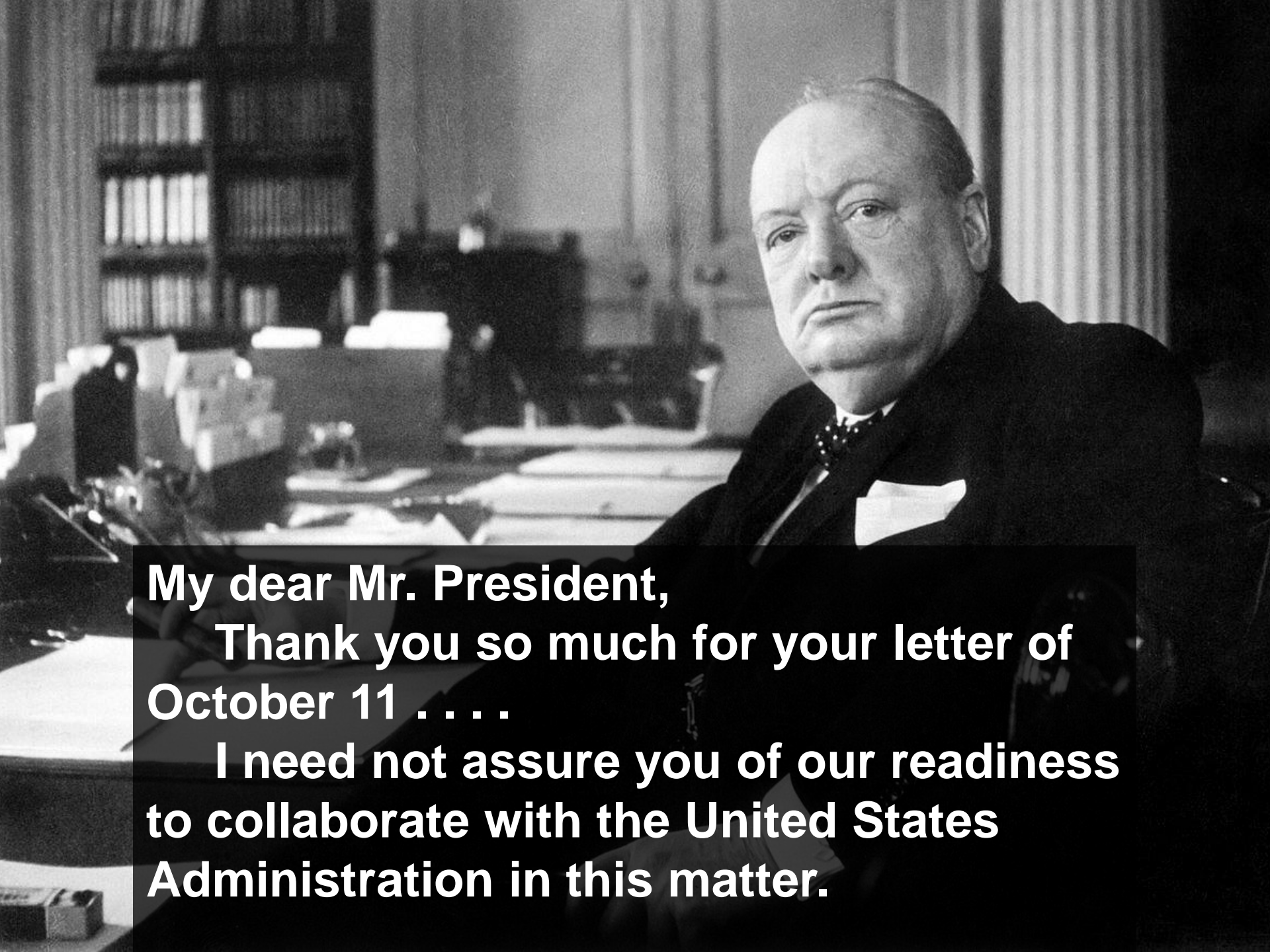
- i. The committee considers that the scheme for a uranium bomb is practicable and likely to lead to **decisive results** in the war.**
- ii. It recommends that this work be continued on the highest priority and on the increasing scale necessary to obtain the weapon in the shortest possible time.**
- iii. That the present collaboration with America should be continued and extended especially in the region of experimental work.**

**My Dear Winston,  
It appears desirable  
that we should  
correspond or converse  
concerning the subject  
which is under study by  
your MAUD committee,  
and by Dr. Bush's  
organization in this  
country, in order that  
any extended efforts  
may be coordinated or  
even jointly conducted.**



*Franklin Delano Roosevelt*





**My dear Mr. President,  
Thank you so much for your letter of  
October 11 . . . .**

**I need not assure you of our readiness  
to collaborate with the United States  
Administration in this matter.**

# Act Four

# War in Asia

**A war with Japan!  
But why should  
there be a war  
with Japan?  
I do not believe  
there is the  
slightest chance of  
it in our lifetime.**

**Winston Churchill  
to Stanley Baldwin  
15 December 1924**

FIFTEEN CENTS

# TIME

*The Weekly News-Magazine*



VOL. I, NO. 7

WINSTON CHURCHILL, P. C.

*"I rest on the written record of my warning."  
—See page 9*

APRIL 14, 1923



great danger must be grappled with from the outset, and I have asked myself what is the best way. You know I do not write about these naval matters without experience. <sup>or sympathy.</sup> It seems to me that the Admiralty imagine themselves confronted with the same sort of situation in regard to Japan as we faced against Germany in the ten years before the war. They have a wonderful staff of keen, able officers, whose minds are filled with war impressions. The whole of this great thinking body is preparing the Navy for the impending struggle.

Hong Kong is to become a strong base for submarines, twelve and possibly up to 21 being provocatively stationed there in time of peace right under the very noses of the Japanese. Singapore is to be developed as fast as possible. The new construction programme is to be pushed forward. All the reserves of stores and ammunition are to be rapidly completed on lavish scales. One hundred merchantmen are to be armed with six inch guns. Every technical service is to be brought to the highest perfection. For what? A war with Japan! But why

should there be a war with Japan? I do not believe there is the slightest chance of it in our lifetime. The

**“I believe that we may assume the principal causes of friction in the past [between Japan and the United States] either to have been removed or to be on the road to eventual elimination.”**

**Franklin D. Roosevelt**  
**“Shall We Trust Japan”**  
***Asia, July 1923***

FIFTEEN CENTS

# TIME

*The Weekly News-Magazine*



VOL. 1, NO. 13

FRANKLIN D. ROOSEVELT  
*"This way to save is to stop"—See Page 41*

MAY 28, 1923

# INSIDE

# ASIA

by JOHN GUNTHER

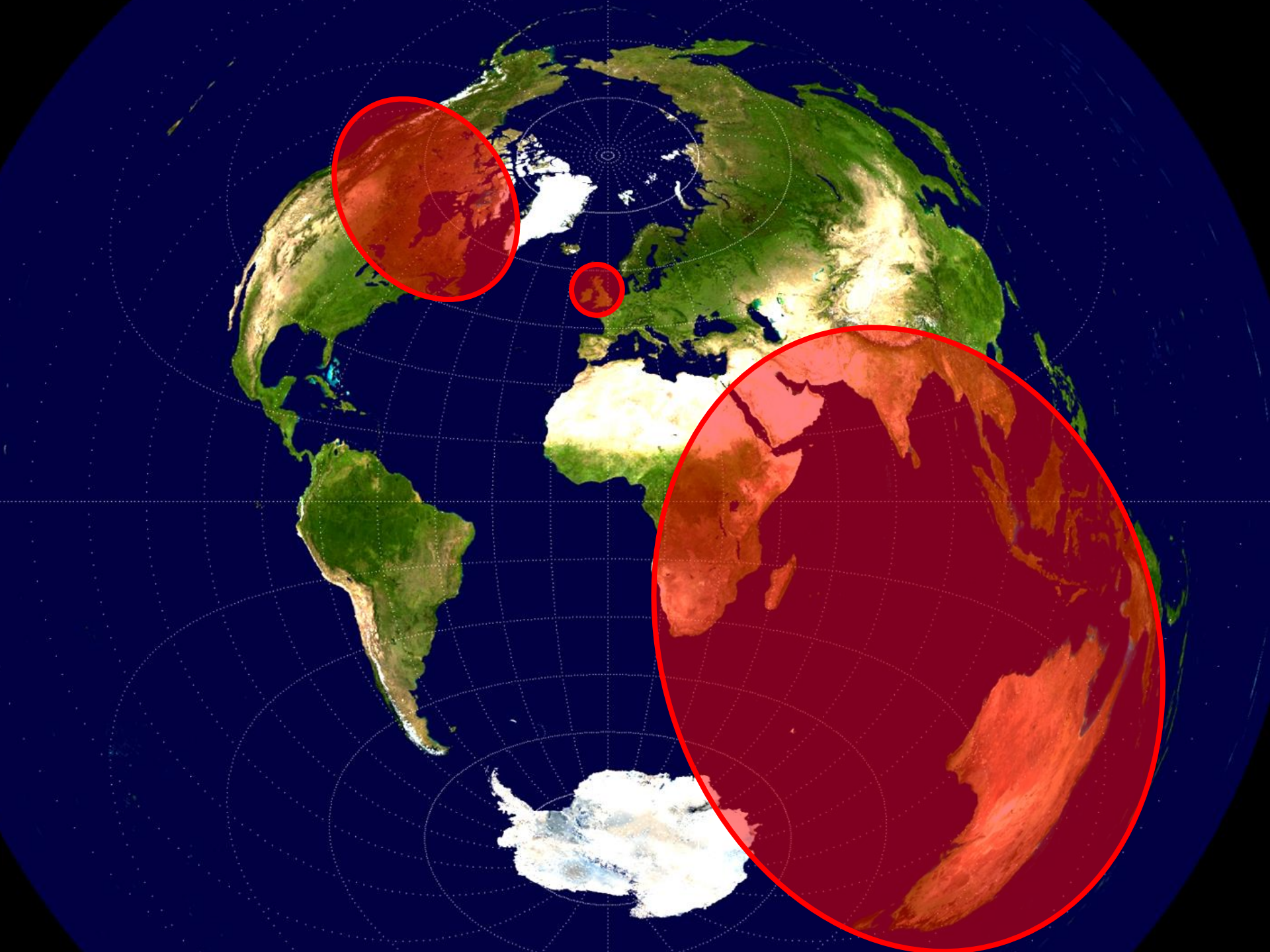


*"The Most Competent One-Man  
Reportorial Job Ever Undertaken"*

N. Y. HERALD TRIBUNE "BOOKS"

John Gunther describes the events and personalities which are shaping the course of one-third of the globe, in a way which makes them understandable to the average man and woman. Exciting, dramatic, penetrating.

**Great Britain,  
as everyone  
knows, is the  
greatest Asiatic  
power.**



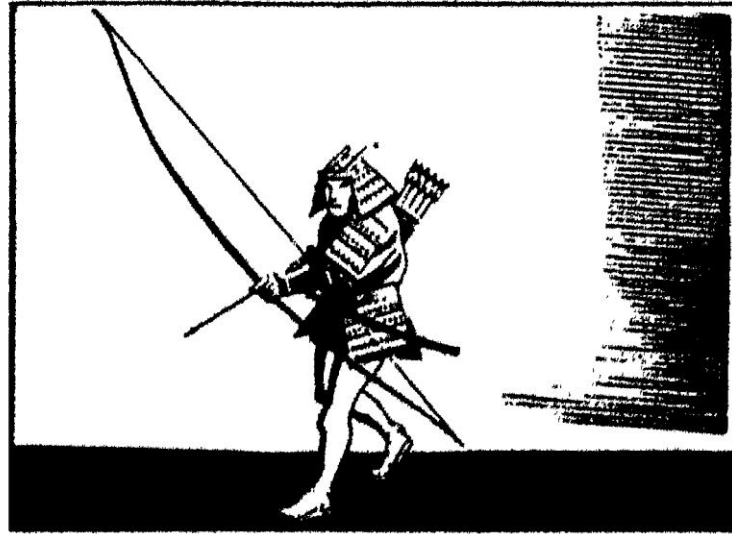




**The island empire is gripped by a harsh military despotism, which now seeks to clothe itself with Nazi-Fascist trappings.**



# GOVERNMENT BY ASSASSINATION



BY

HUGH BYAS



1942

---

ALFRED A. KNOPF • NEW YORK

# **AMERICAN OPINION**

**(August-September 1941)**

**Should the United States take steps now to keep Japan from becoming more powerful, even if this means risking war with Japan?**

**Yes: 67 percent**

**No: 19 percent**

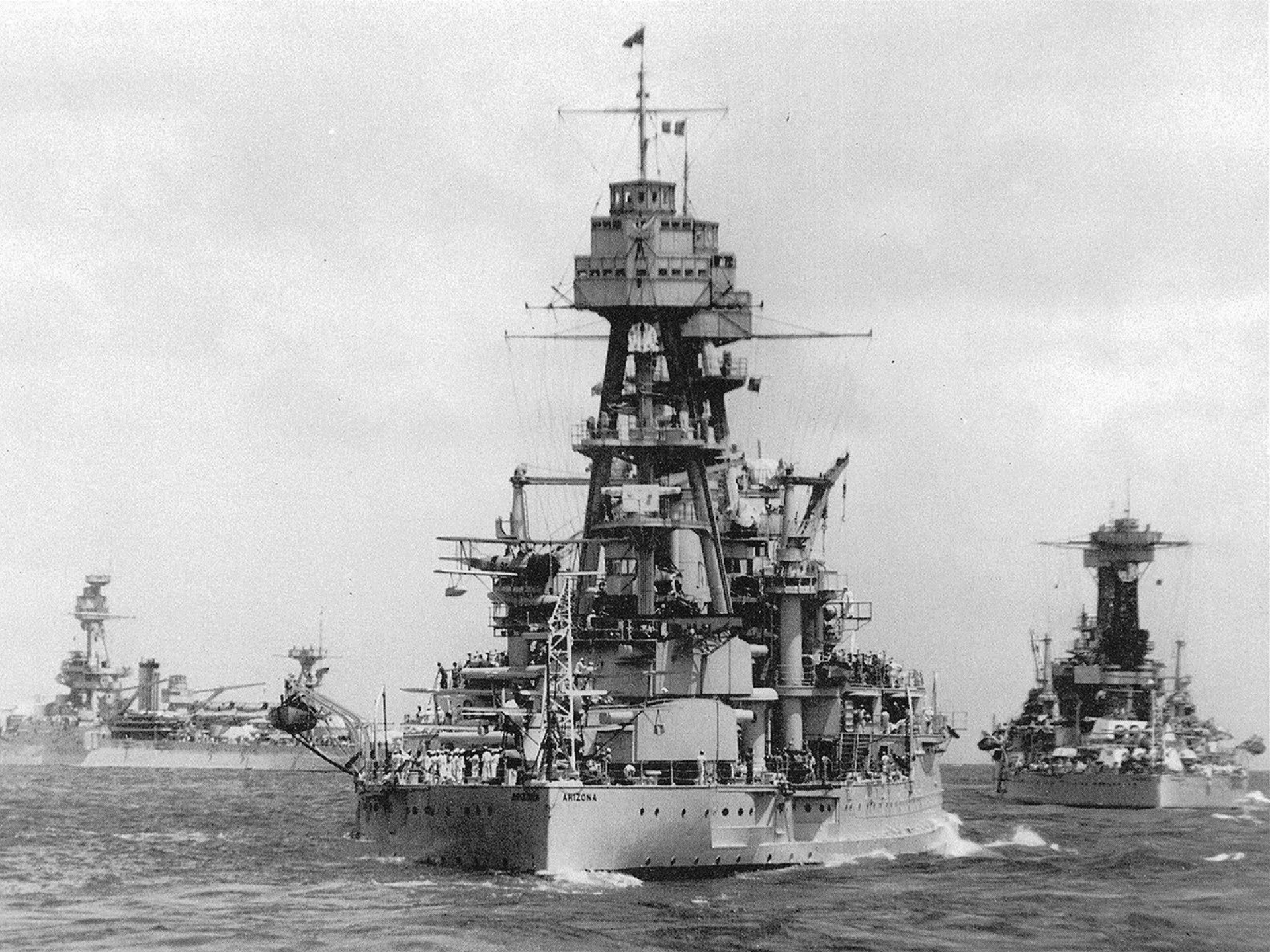
**No opinion: 14 percent**



# **HOW TO HALT JAPAN?**

## **American Actions**

- **Forward-deployed battle fleet in Hawaii**
- **Naval buildup to develop “Two-Ocean Navy”**
- **Strengthen forces in the Philippines**
  - Increase Philippine army
  - Forward-deploy submarine force
  - Put in place large bomber force
- **Economic restrictions**
  - Exploit Japan’s dependence on imported oil
  - Exploit Japan’s financial weakness
- **Negotiations from position of strength**



**Why are you in  
Hawaiian Area?  
Answer: You are  
there because of the  
deterrent effect  
which it is thought  
your presence may  
have.**

**Admiral Stark  
to Admiral Richardson  
27 May 1940**



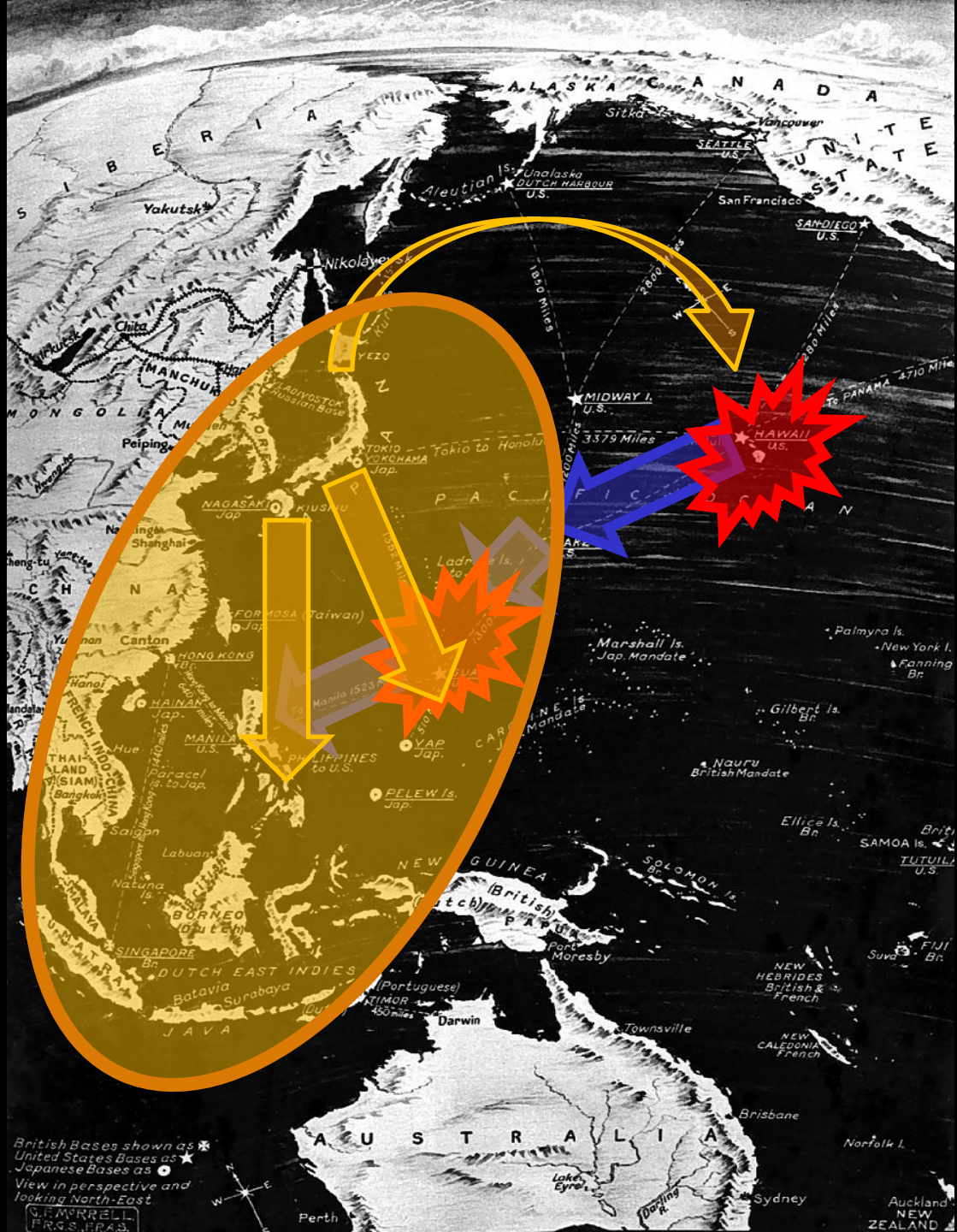


# CHURCHILL'S FOUR POSSIBLE FUTURES

- U.S. comes into the war against Germany; Japan remains neutral.
- U.S. at war on the Allied side; Japan at war on the Axis side.
- Both U.S. and Japan stay out of the war.
- “Worst nightmare”: U.S. stays out of the war; Japan comes in.



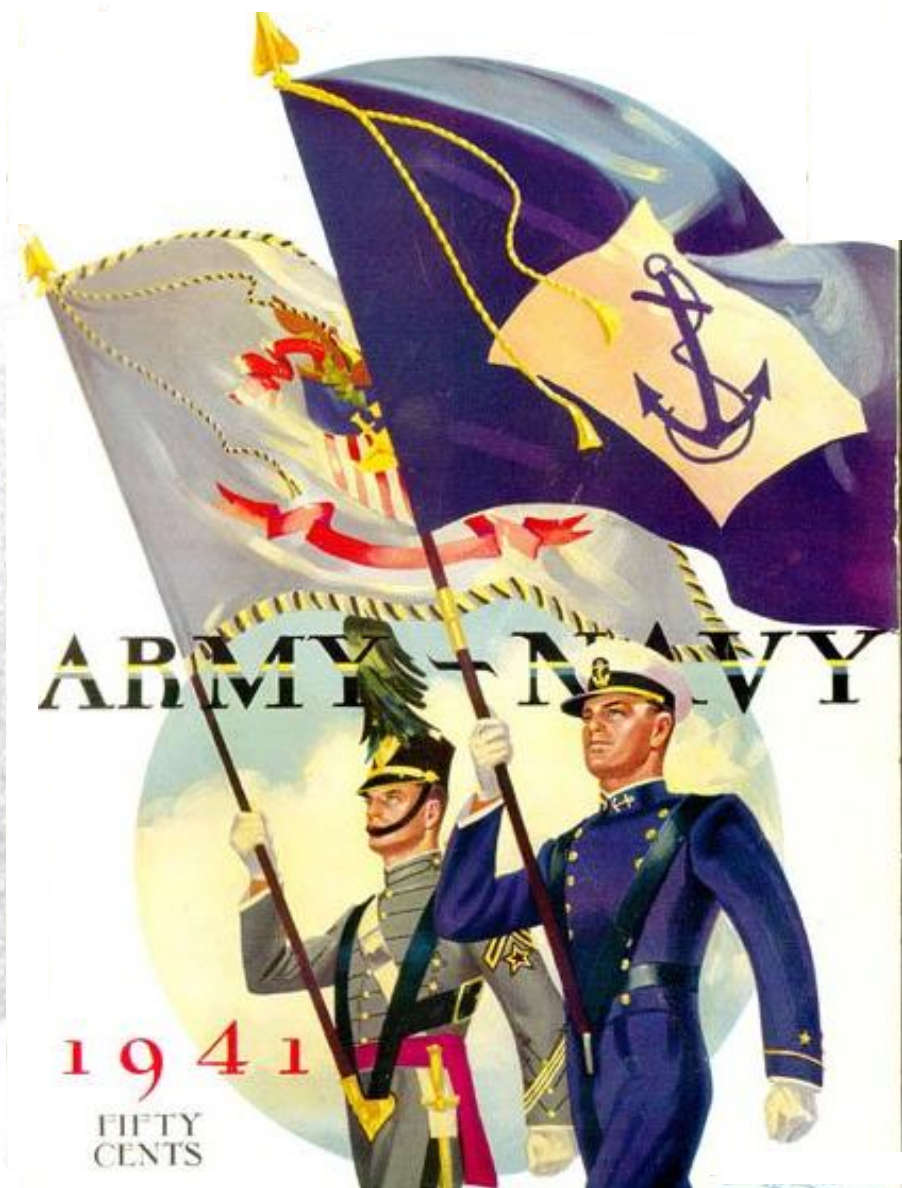
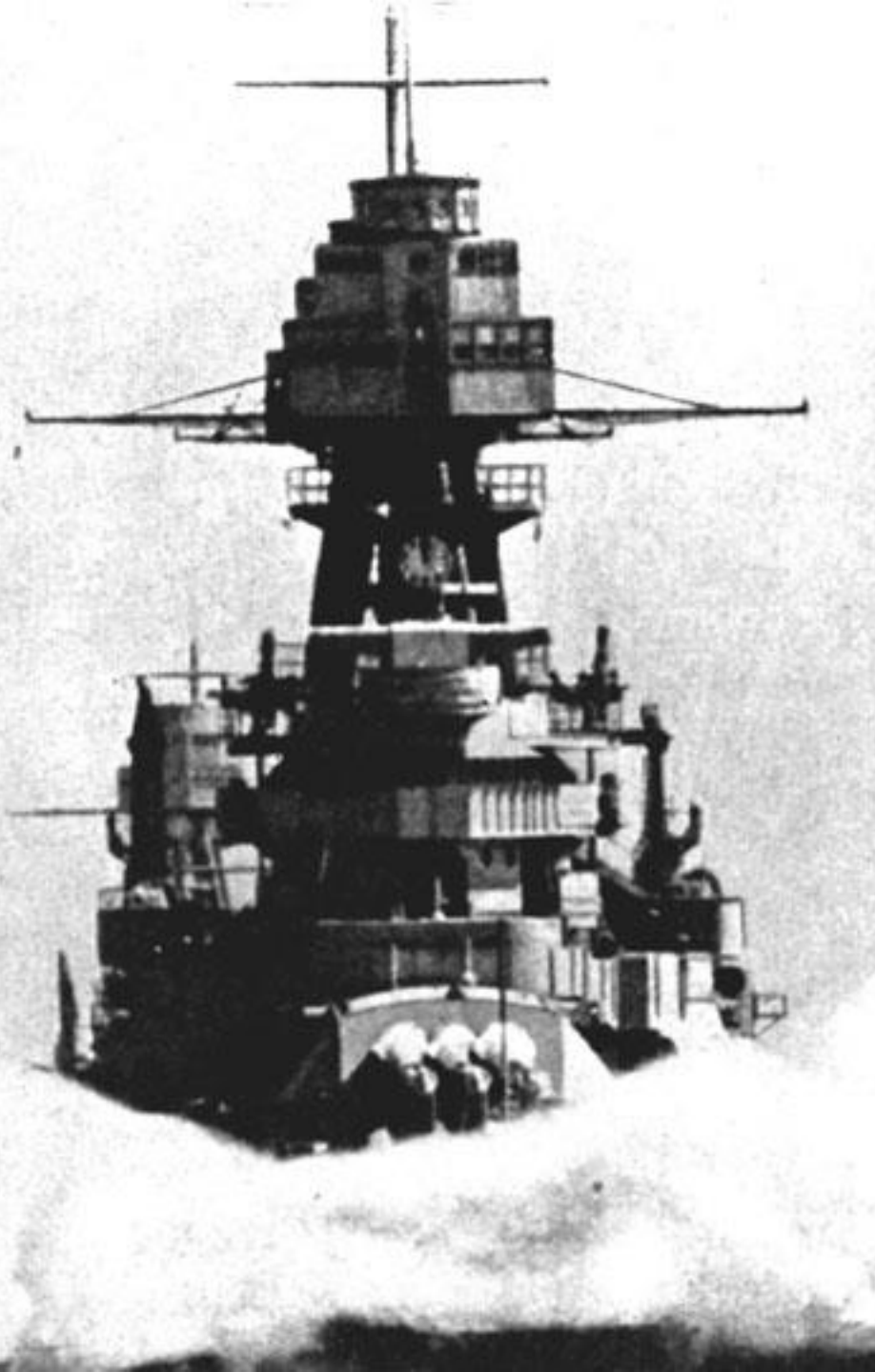




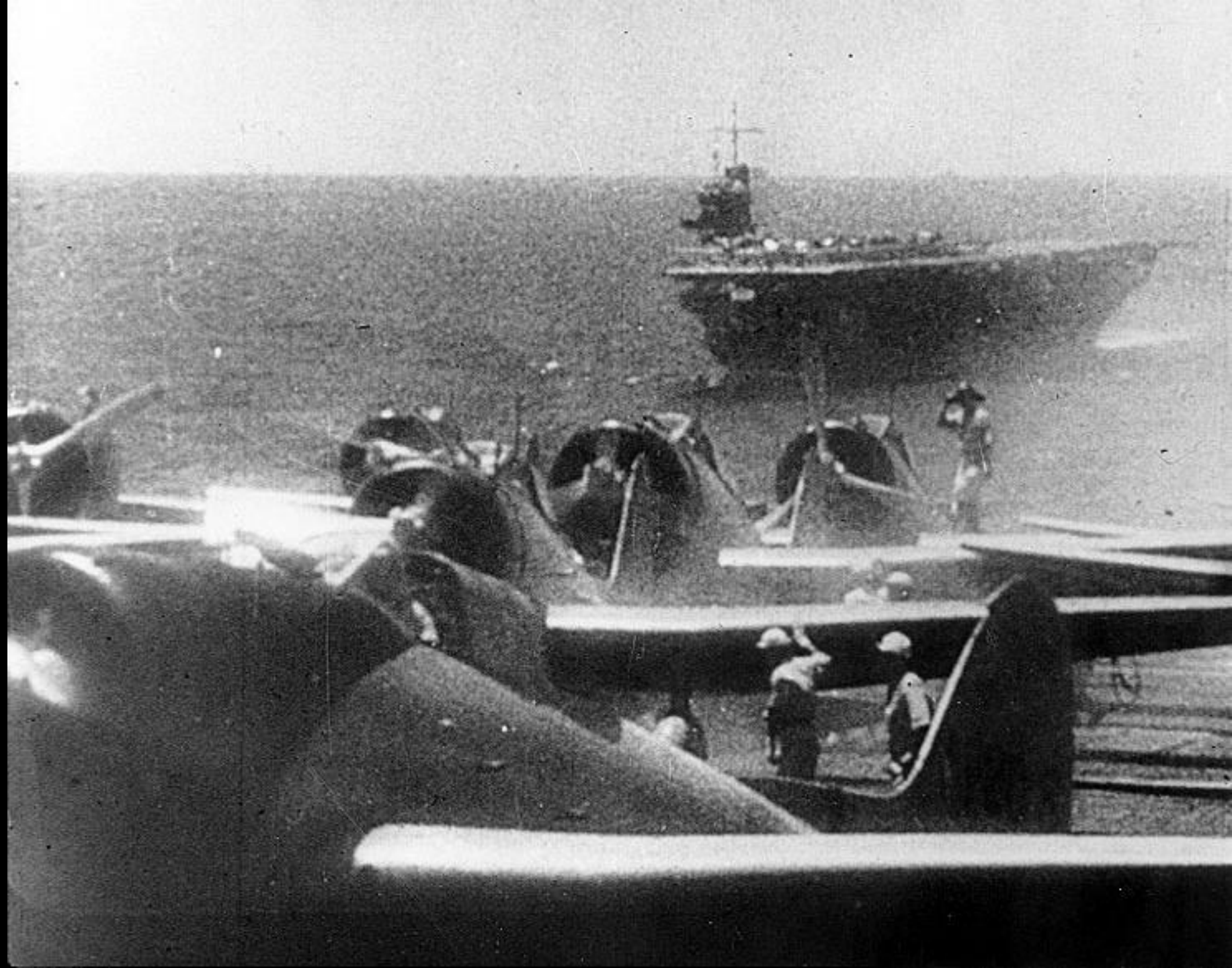
British Bases shown as \*  
United States Bases as ★  
Japanese Bases as ○  
View in perspective and  
looking North-East.

G.F. MORRELL,  
FRGS. FRAS.





“A bow on view of the *U. S. S. Arizona* as she plows into a huge swell. It is significant that despite the claims of air enthusiasts no battleship has yet been sunk by bombs.” (29 November 1941)

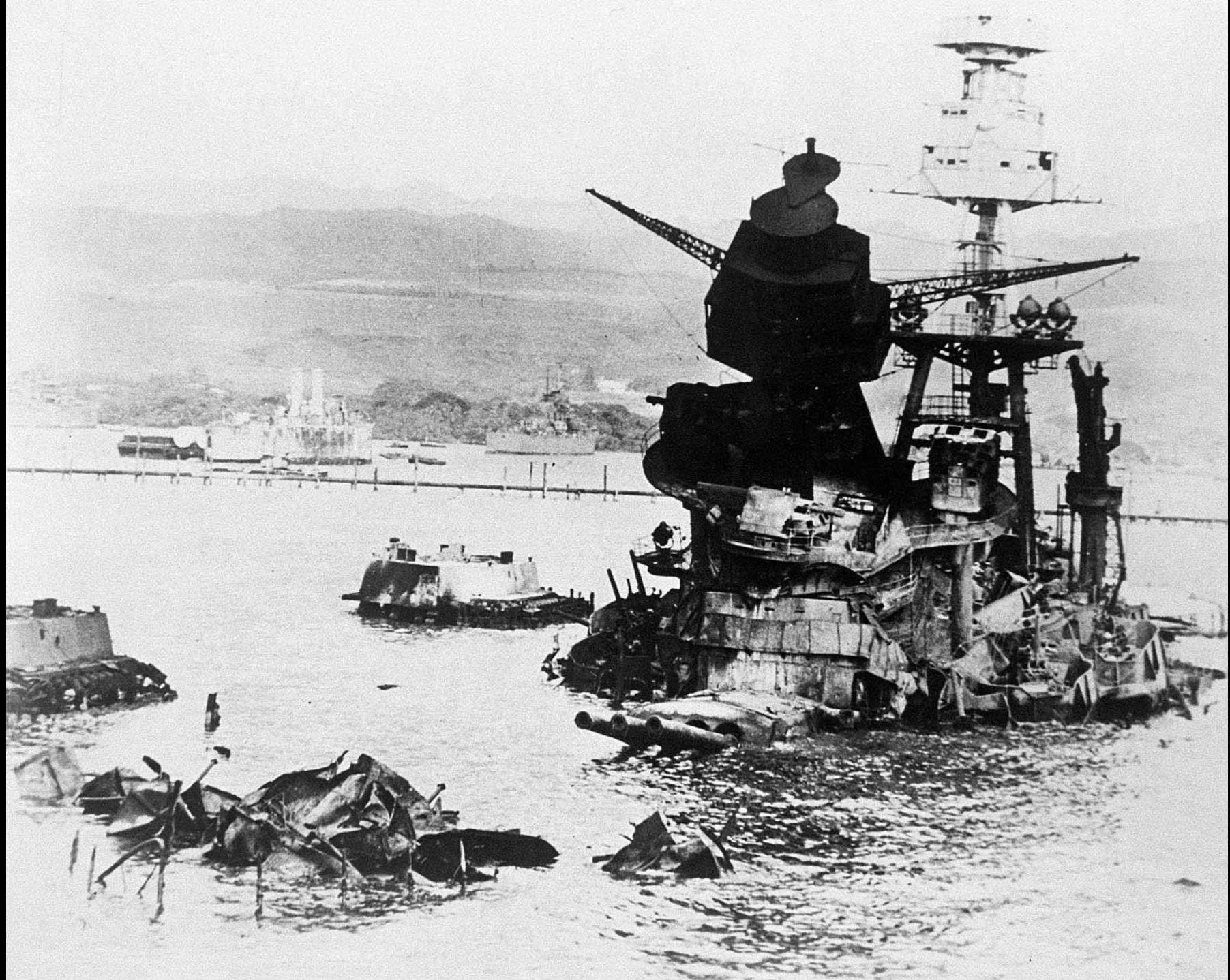


















PROPOSED MESSAGE TO THE CONGRESS

Yesterday, December 7, 1941, a date which will live in ~~infamy~~ <sup>infamy</sup>

the United States of America was ~~suddenly~~ <sup>suddenly</sup> and deliberately attacked by naval and air forces of the Empire of Japan, ~~at the time~~

The United States was at the moment at peace with that nation and was ~~still in~~ <sup>still in</sup> conversations with its Government and its Emperor looking toward the maintenance of peace in the Pacific. Indeed, one hour after Japanese air squadrons had commenced bombing in ~~the Hawaiian Islands~~ <sup>Dahu</sup>

the Japanese Ambassador to the United States and his colleague delivered to the Secretary of State a formal reply to a ~~former~~ <sup>recent American</sup> message, ~~in which~~

~~While~~ <sup>While</sup> this reply ~~contained~~ <sup>stated</sup> that diplomatic negotiations ~~must be considered at an end, but~~ <sup>it</sup> contained no threat ~~or~~ <sup>or</sup> hint of ~~an~~ <sup>war or</sup> armed attack.

It will be recorded that the distance ~~between~~ <sup>of</sup> Hawaii from Japan makes it obvious that the ~~attack~~ <sup>attack</sup> deliberately planned many days ~~ago~~ <sup>or 70 or 80 weeks</sup> ago. During the intervening time the Japanese Government has deliberately sought to deceive the United States by false statements and expressions of hope for continued peace.

*at the subject time of Japan*  
*to continue the fight*

# Act Five

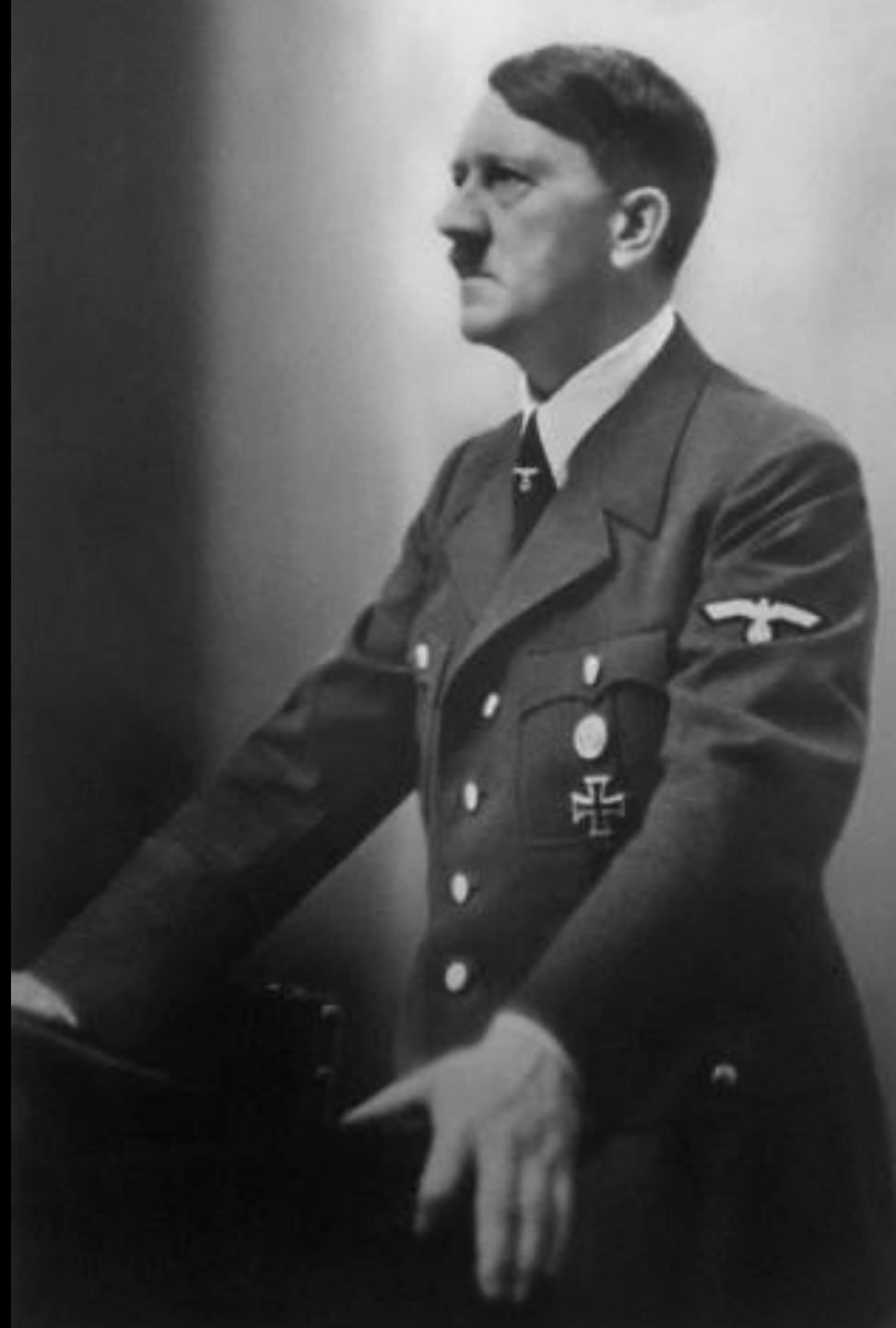


# Global War

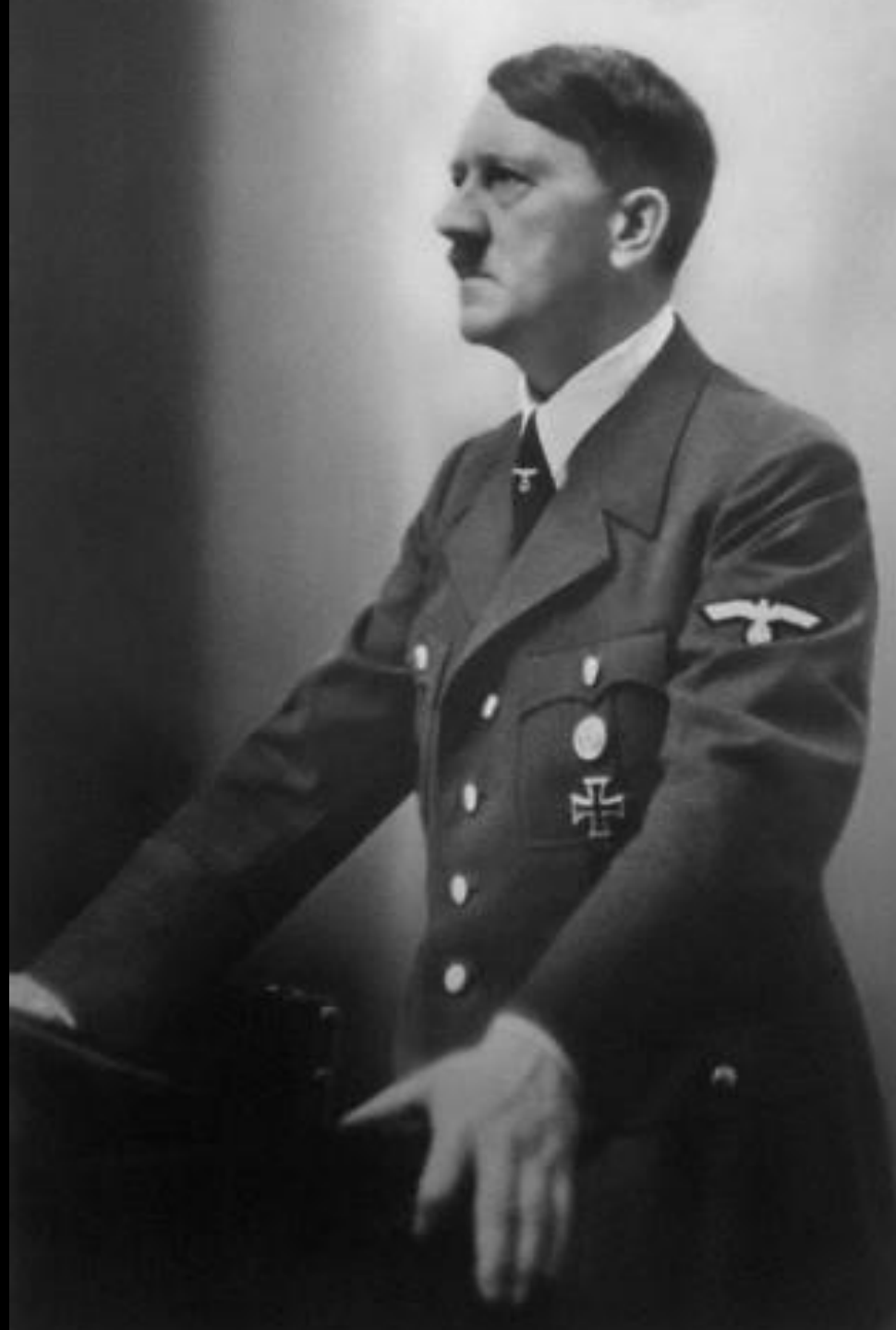




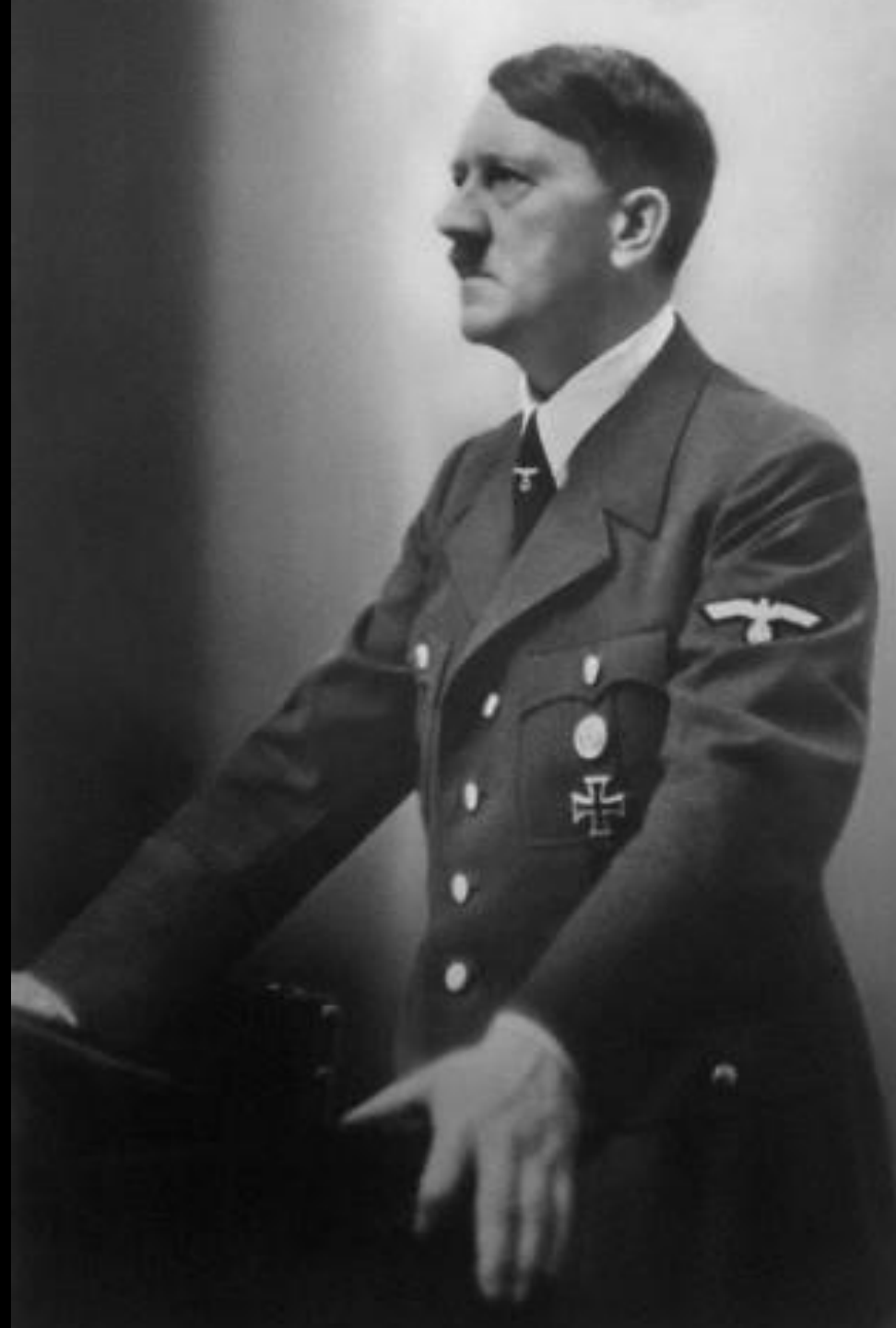
**It fills all of us—the  
German people and,  
I believe, all decent  
people of the world—**



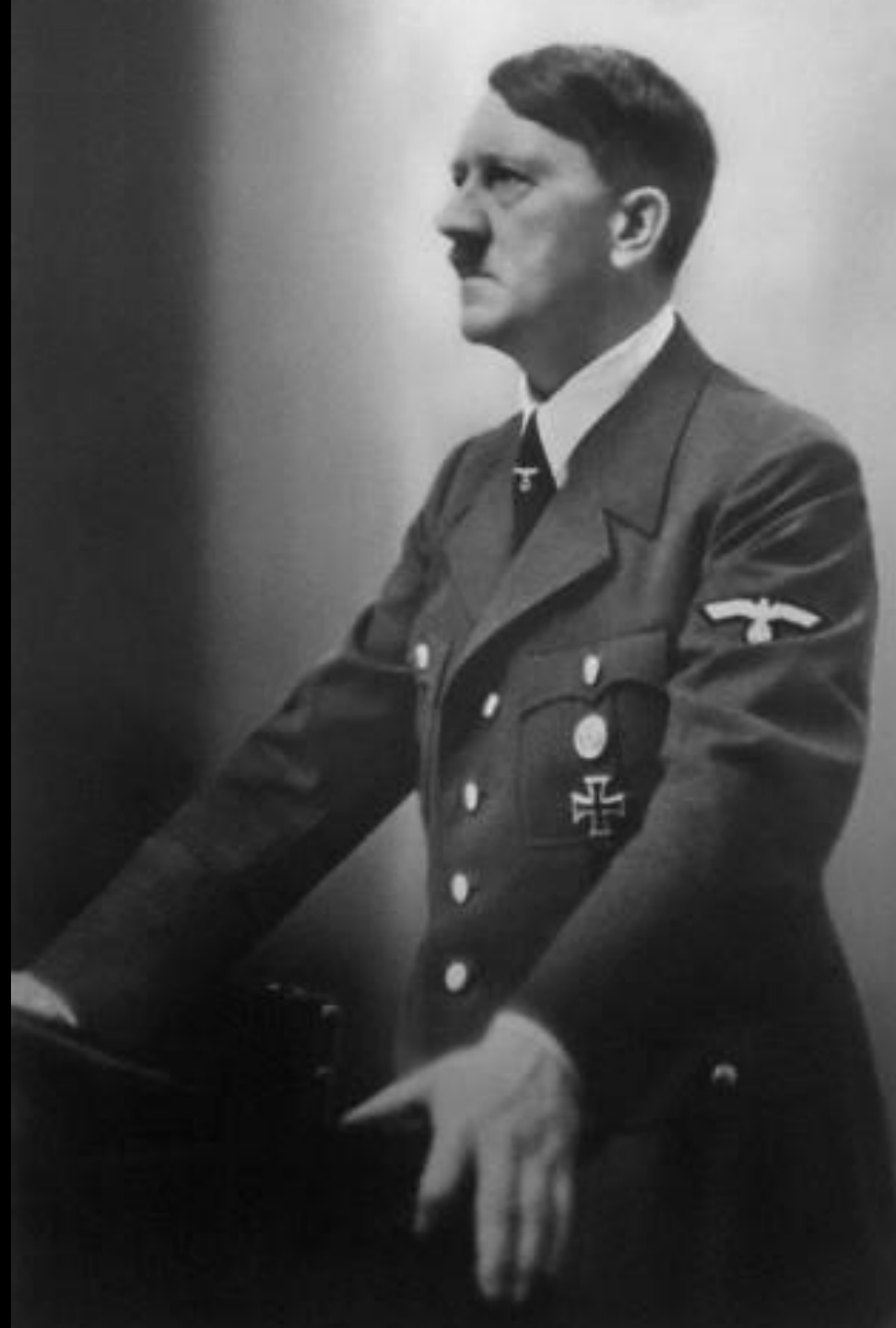
**It fills all of us—the German people and, I believe, all decent people of the world—with profound satisfaction that the Japanese government, after negotiating with this false man for years, has finally had enough of being derided in so dishonorable a manner.**



**We know what  
force stands  
behind  
Roosevelt.**



**We know what  
force stands  
behind  
Roosevelt.  
It is the eternal  
Jew.**



**“Roosevelt was strengthened in this resolve [for war] by the Jews surrounding him.”**



**“Roosevelt was strengthened in this resolve [for war] by the Jews surrounding him.**

**... The full diabolical meanness of Jewry rallied round this man, and he stretched out his hands.**





**Thus began the increasing efforts of the American President to create conflicts, to do everything to prevent conflicts from being peacefully solved.**



A black and white photograph of a snowy railway yard. In the foreground, several sets of railway tracks lead from the bottom left towards the center of the image. The ground is covered in a thick layer of snow. In the background, a large, dark industrial building with a central tower or cupola is visible. The sky is overcast and grey. The text "FINAL SOLUTION" is overlaid in large, bold, red capital letters across the middle of the image.

**FINAL SOLUTION**



I feel greatly honoured that you should have invited me to enter the United States Senate and address the Representatives of Congress, both branches of Congress

The fact that my American forbears have for so many generations played their part in the life of the United States, and that here I am, an Englishman, welcomed in your midst, makes this experience one of the most moving and thrilling of my life, and has

not been entirely uneventful. I wish indeed that my mother whose memory I cherish so dearly had been here to see

By the way I cannot help wondering what if my father had been American and my mother British, instead of the other way round, I might have got here on my own. In that case this would not have been the first time you would have heard my voice. In that case I should not have needed any invitation; but if I had, it is hardly likely that it would have been unanimous.

So perhaps things are better as they are.

I may confess, however, that I do not feel like a fish out of water in a legislative assembly where English is spoken.



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I feel greatly honoured that you should have invited me to enter the United States Senate and address the Representatives of ~~Congress~~ *both branches of Congress*

The fact that my American forbears have for so many generations played their part in the life of the United States, and that here I am, an Englishman, welcomed in your midst, makes this experience one of the most moving and thrilling in my life, which is already long and has not been entirely uneventful. *I wish indeed that my mother whose memory I cherish will have been here to see,*

*By the way* I cannot help reflecting that if my father had been American and my mother British, instead of the other way round, I might have got here on my own. In that case

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**By the way I cannot help reflecting that if my father had been American and my mother British, instead of the other way round, I might have got here on my own.**

## Sword for Freedom

**The United States,  
united as never before,  
has drawn the sword  
for freedom and cast  
away the scabbard.**





**Franklin Delano Roosevelt took the oath of office in 1933 at a time when 25 percent of the American people were unemployed, country was in incredible despair. And he stood before the American people and he said, “The only thing we have to fear is fear itself,” a profound statement that gave the American people the courage to believe that, yes, we could get out of that terrible depression.**





PSF (Safe) Navy

In reply refer to Initials  
and No.

Op-12-CTB

NAVY DEPARTMENT  
OFFICE OF THE CHIEF OF NAVAL OPERATIONS  
WASHINGTON

~~SECRET~~

November 12, 1940.

Memorandum for the Secretary.

Referring to my very brief touch in a recent conference as to the desirability of obtaining at once some light upon the major decisions which the President may make for guiding our future naval effort in the event of war, and in further immediate preparation for war, you may recall my remarks the evening we discussed War Plans for the Navy. I stated then that if Britain wins decisively against Germany we could win everywhere; but that if she loses the problem confronting us would be very great; and, while we might not lose everywhere, we might, possibly, not win anywhere.

As I stated last winter on the Hill, in these circumstances we would be set back upon our haunches. Our war effort, instead of being widespread, would then have to be confined to the Western Hemisphere.

I now wish to expand my remarks, and to present to you my views concerning steps we might take to meet the situation that will exist should the United States enter war either alone or with allies. In this presentation, I have endeavored to keep in view the political realities in our own country.

REGRADED UNCLASSIFIED

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# **American COAs**

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**A. Defend the Western Hemisphere**

**B. Offensive in the Pacific against Japan**

- **Fight on defensive in the Atlantic**

**C. Give equal commitment to fighting in both the Atlantic and the Pacific**

**D. Offensive in the Atlantic against Germany**

- **Fight on defensive in the Pacific**

# PLAN DOG

A. Defend the Western Hemisphere

B. Offensive in the Pacific against Japan

- Fight on defensive in the Atlantic

C. Give equal commitment to fighting in both the Atlantic and the Pacific

**D. Offensive in the Atlantic against Germany**

- Fight on defensive in the Pacific





**The island empire is gripped by a harsh military despotism, which now seeks to clothe itself with Nazi-Fascist trappings.**



# China "Incident" and Move South



**“We must recognise,  
however reluctantly,  
that the Mikado’s  
Government has only  
imperfect authority over  
the naval and military  
warriors of Japan . . . .  
we must feel ourselves  
in the presence of an  
army and navy which  
are running amok.”**

**Churchill**  
**“What Japan Thinks of Us”**  
**21 January 1938**